Embracing our Differences
How the Structures of our State Governments Influence Policy Making
May 19, 2021

Thank you for joining us. The webinar will begin shortly.
CBC Chairman Delegate David Bulova of Virginia

CBC Member Senator Sarah Elfreth of Maryland

CBC Member Senator Scott Martin of Pennsylvania

Molly Brown, Chesapeake Legal Alliance
Logistics

- This session is being recorded and will be available to everyone shortly after the webinar.
- Please ask questions using the questions button Slido.com
- To join audio by phone:
  (301) 715 – 8592    ID: 872 3905 7895    Passcode: 930037

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Why are we here?
Roadmap

1. State Geography and Demographics
2. General Assembly
3. Legislative Procedure
4. Budget Process
5. Takeaways and Questions
State Geography and Demographics Overview
Maryland – **12,407** sq miles
(94% in Bay watershed)

Pennsylvania – **46,054** sq miles
(50% in Bay watershed)

Virginia – **42,775** sq miles
(54% in Bay watershed)
Population

Maryland  6.043 mil people
Pennsylvania  12.81 mil people
Virginia  8.518 mil people
Discussion
Political Subdivisions
Counties

Maryland – 24
(including Baltimore City)

Pennsylvania – 67

Virginia – 95
(and 38 independent cities)

https://geology.com/county-map/pennsylvania.shtml

https://geology.com/county-map/maryland.shtml

https://geology.com/county-map/virginia.shtml
Municipalities

Maryland – 157 cities, towns, & villages

Virginia – 229 cities and towns

Pennsylvania – 2,560 cities, boroughs, townships

*Dillon Rule v. Home Rule

http://maryland.us.censusviewer.com/client

http://virginia.us.censusviewer.com/client

http://pennsylvania.us.censusviewer.com/client
Discussion
General Assembly Overview
Districts

Maryland: 47

Pennsylvania: 50 (Senate)
203 (House)

Virginia: 40 (Senate)
100 (House)
Maryland Districts

Each of the 47 Districts has:
1 Senator & 3 Delegates

Total of: 47 Senators
141 Delegates

Each Senator represents approximately: 123,000 people
Each Delegate represents approximately: 40,947 – 123,000 people
Pennsylvania Districts

50 Senate Districts
203 House Districts

Total of: 50 Senators
203 Representatives

Each Senator represents approximately: 254,048 people
Each Representative represents approximately: 63,573 people


Virginia Districts

40 Senate Districts
100 House Districts

Total of: 40 Senators
100 Delegates

Each Senator represents approximately: **200,000** people
Each Delegate represents approximately: **80,000** people

https://ballotpedia.org/Virginia_State_Senate

https://ballotpedia.org/Virginia_House_of_Delegates
## Senate Overview

<table>
<thead>
<tr>
<th>State</th>
<th>Total</th>
<th>Republicans</th>
<th>Democrats</th>
<th>Ind.</th>
<th>Term Length (in years)</th>
<th>Next Election</th>
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</thead>
<tbody>
<tr>
<td>Maryland</td>
<td>47</td>
<td>15</td>
<td>32</td>
<td>32</td>
<td>4</td>
<td>2022</td>
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<tr>
<td>Pennsylvania</td>
<td>50</td>
<td>28</td>
<td>21</td>
<td>1</td>
<td>4</td>
<td>2022</td>
</tr>
<tr>
<td>Virginia</td>
<td>40</td>
<td>19</td>
<td>21</td>
<td>1</td>
<td>4</td>
<td>2023</td>
</tr>
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</table>
## House Overview

<table>
<thead>
<tr>
<th>State</th>
<th>Total</th>
<th>Republicans</th>
<th>Democrats</th>
<th>Vacancies</th>
<th>Term Length (in years)</th>
<th>Next Election</th>
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</thead>
<tbody>
<tr>
<td>Maryland</td>
<td>141</td>
<td>42</td>
<td>99</td>
<td></td>
<td>4</td>
<td>2022</td>
</tr>
<tr>
<td>Pennsylvania</td>
<td>203</td>
<td>111</td>
<td>90</td>
<td>2</td>
<td>2</td>
<td>2022</td>
</tr>
<tr>
<td>Virginia</td>
<td>100</td>
<td>45</td>
<td>55</td>
<td></td>
<td>2</td>
<td>2021</td>
</tr>
</tbody>
</table>
Legislative Process Overview
How a Bill Becomes a Law

1. Bill is introduced/sponsored
2. Bill goes to Committee
3. Bill goes to the full chamber for debate and vote
4. Bill goes to the other chamber for Committee process, debate and vote
5. Bill goes to Governor for signing
<table>
<thead>
<tr>
<th>State</th>
<th>Duration</th>
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</thead>
<tbody>
<tr>
<td>Maryland</td>
<td>90 days</td>
</tr>
<tr>
<td>Virginia</td>
<td>60 days (in even numbered years)</td>
</tr>
<tr>
<td></td>
<td>30 (45) days (in odd numbered years)</td>
</tr>
<tr>
<td>Pennsylvania</td>
<td>2 years</td>
</tr>
</tbody>
</table>
Maryland: ~3,000 bills are introduced per session
(Of the 3,127 bills introduced in 2018, 890 passed, or **28%**)

Pennsylvania: ~4,000 bills are introduced per session
(Of the 4,021 bills introduced in 2017-18, 246 were enacted, or **6%**)

Virginia: ~3,000 bills are introduced per session
(Of the 2,778 bills introduced in 2018, 919 passed, or **33%**)

Bill is introduced/sponsored
Committees

* Subcommittees

*How accessible is this part of the process to the public?

*How has this been different over the past year?

<table>
<thead>
<tr>
<th></th>
<th>House (Standing)</th>
<th>Senate (Standing)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Maryland</td>
<td>6</td>
<td>4</td>
</tr>
<tr>
<td>Pennsylvania</td>
<td>24</td>
<td>22</td>
</tr>
<tr>
<td>Virginia</td>
<td>14</td>
<td>11</td>
</tr>
</tbody>
</table>
Bill goes to the full chamber for debate and vote

Caucus

3 Readings/Considerations

Fiscal Analysis

Proposed Amendments
Bill goes to the other chamber for Committee process, debate and vote
<table>
<thead>
<tr>
<th>State</th>
<th>House</th>
<th>Senate</th>
<th>Governor</th>
</tr>
</thead>
<tbody>
<tr>
<td>Maryland</td>
<td></td>
<td></td>
<td>Governor Hogan</td>
</tr>
<tr>
<td>Pennsylvania</td>
<td></td>
<td></td>
<td>Governor Wolf</td>
</tr>
<tr>
<td>Virginia</td>
<td></td>
<td></td>
<td>Governor Northam</td>
</tr>
</tbody>
</table>
Congratulations!

Law!
Discussion
Budget Process
Budget Cycle

Formulation → Enactment → Execution
Length of Cycle

Maryland
Pennsylvania  →  Annual

Virginia  →  Biennial
Process (in a nutshell)

Issuance of Budget Instructions

Agencies review and submit requests to Governor

Governor prepares budget

Governor presents budget to General Assembly

Budget goes through legislative process in the General Assembly

Budget goes back to the governor*

*But NOT in Maryland
The Budget Cycle

Budget is enacted upon adoption of the conference committee report. The Governor does not sign the bill and may not line item veto any part of the bill.

Deficiency appropriations become available.

DBM issues planning and budgeting guidelines.

Fiscal year ends June 30.

Fiscal year begins July 1.

DBM: Department of Budget and Management
GA: General Assembly
Source: Department of Legislative Services

Things to Note: Maryland

- Relative power of Governor v. Legislature
- No veto or amending authority by the governor
- Capital Budget Bond Bill
Pennsylvania

Budget Process in Pennsylvania

- Issuance of Budget Instructions and PPG's
- Agencies Submit Budget Request
- Budget Office and Governor's Review
- Governor Submits Budget to Legislature
- Legislative Review and Enactment of Budget
- Agencies Submit Rebudget for Approval

CURRENT FISCAL YEAR (July 1 to June 30)

New Fiscal Year

Things to Note: Pennsylvania

- Water quality spending is statewide, not Bay Watershed specific
- Two budgets per session

Photo by Will Parsons/Chesapeake Bay Program: https://www.flickr.com/photos/chesbayprogram/32373495412/in/album-72157711469774196/
The Governor’s Budget Proposal

Appropriations Committee
(House of Delegates)

Finance Committee
(Senate)

"MONEY COMMITTEES"

Subcommittee
Subcommittee
Subcommittee
Subcommittee

Budget Bills
1 from House
1 from Senate

Conference Committee
Mixture of House & Senate members

*If both rejected by other chamber*

One cohesive budget bill is presented to House & Senate

The Governor makes changes —
The budget is sent back to the House and Senate until all amendments are agreed to

The Governor signs it —
The budget goes into effect

Things to Note: Virginia

- Biennial
- Short Session
- Governor is limited to 4-year term

Photo by Will Parson/Chesapeake Bay Program:
https://www.flickr.com/photos/chesbayprogram/48188767927/in/album-72157709405201166/
Discussion
Takeaways and Questions
Thank you!

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