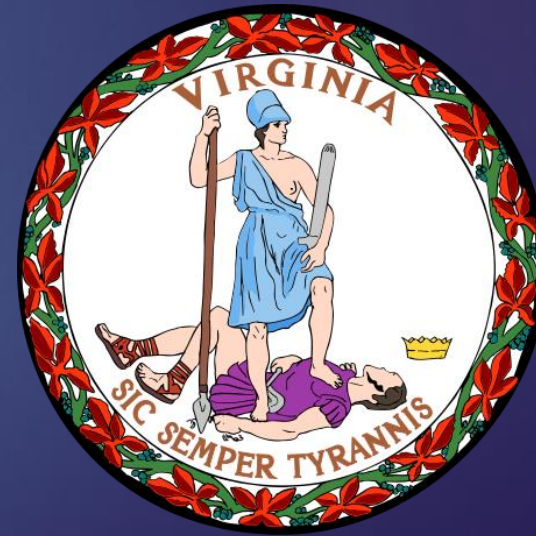




Embracing our Differences

How the Structures of our State
Governments Influence Policy Making

May 19, 2021



Thank you for joining us. The webinar will begin shortly.



CBC Chairman Delegate David Bulova
of Virginia



CBC Member Senator Sarah Elfreth
of Maryland



CBC Member Senator Scott Martin
of Pennsylvania



CHESAPEAKE
LEGAL ALLIANCE



Molly Brown, Chesapeake Legal Alliance





Logistics

- ▶ This session is being recorded and will be available to everyone shortly after the webinar.
- ▶ Please ask questions using the questions button
- ▶ Slido.com
- ▶ To join audio by phone:

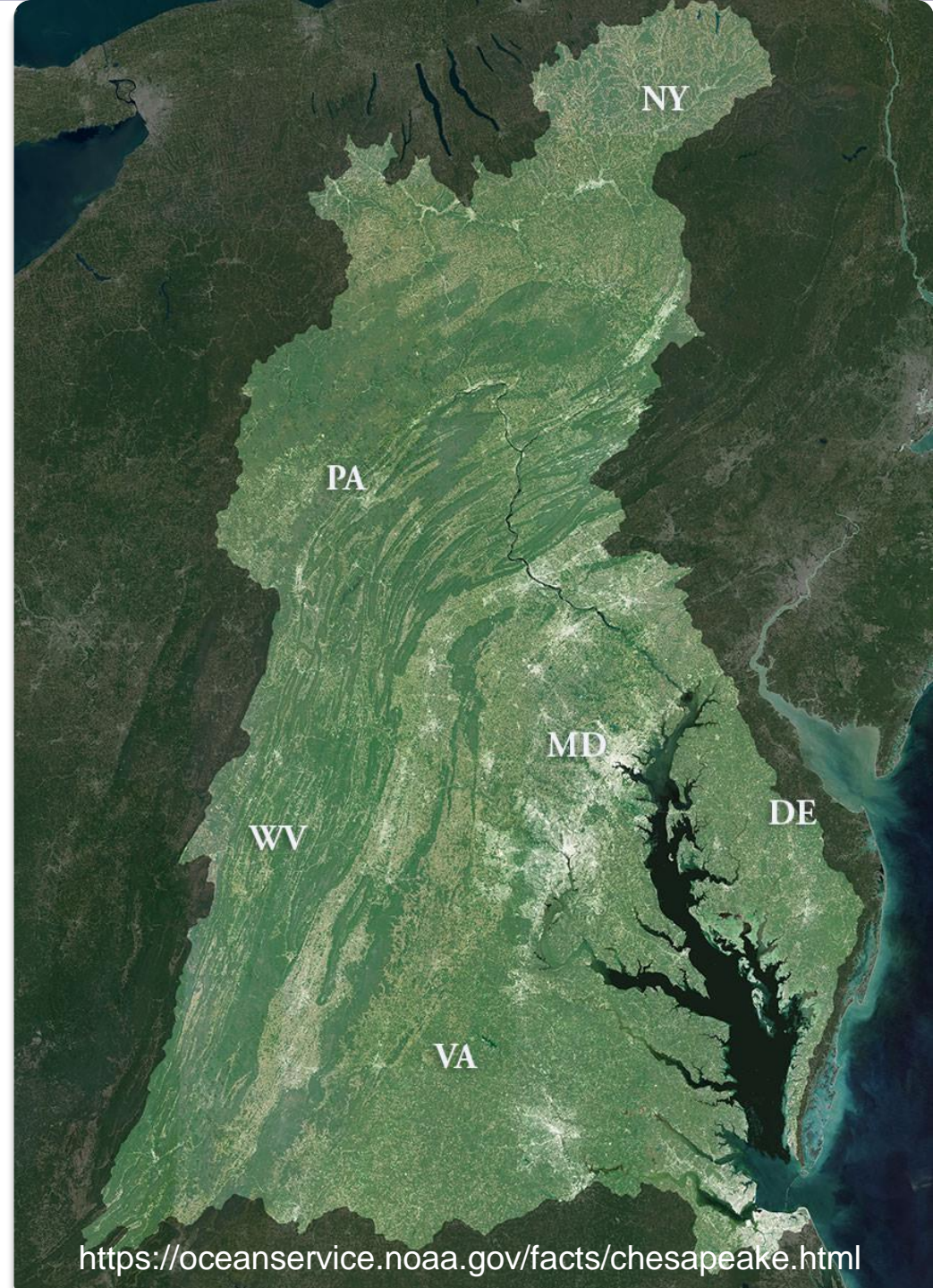
(301) 715 – 8592

ID: 872 3905 7895

Passcode: 930037



Why are we here?



<https://oceanservice.noaa.gov/facts/chesapeake.html>

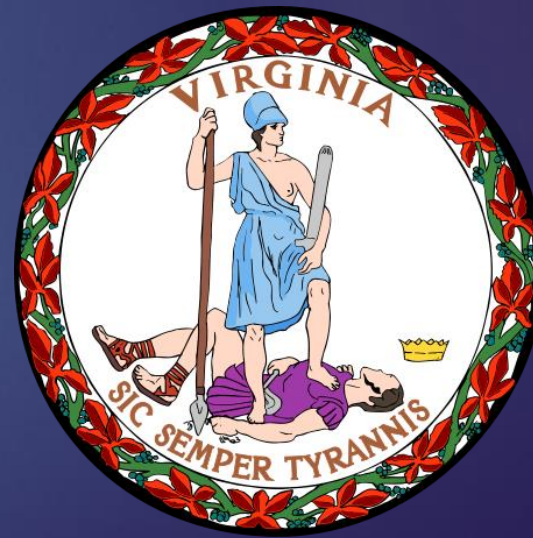


Roadmap

1. State Geography and Demographics
2. General Assembly
3. Legislative Procedure
4. Budget Process
5. Takeaways and Questions



State Geography and Demographics Overview



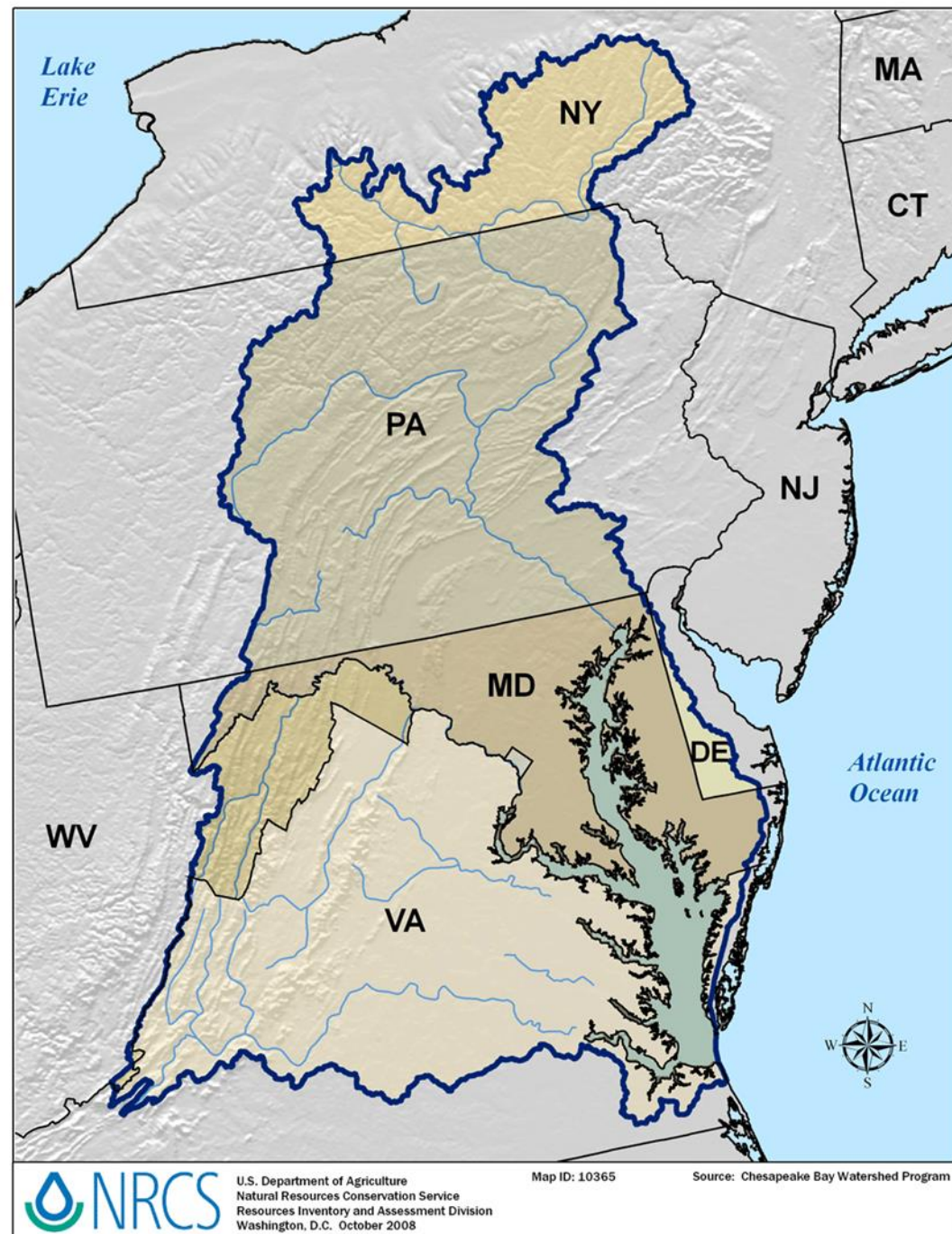


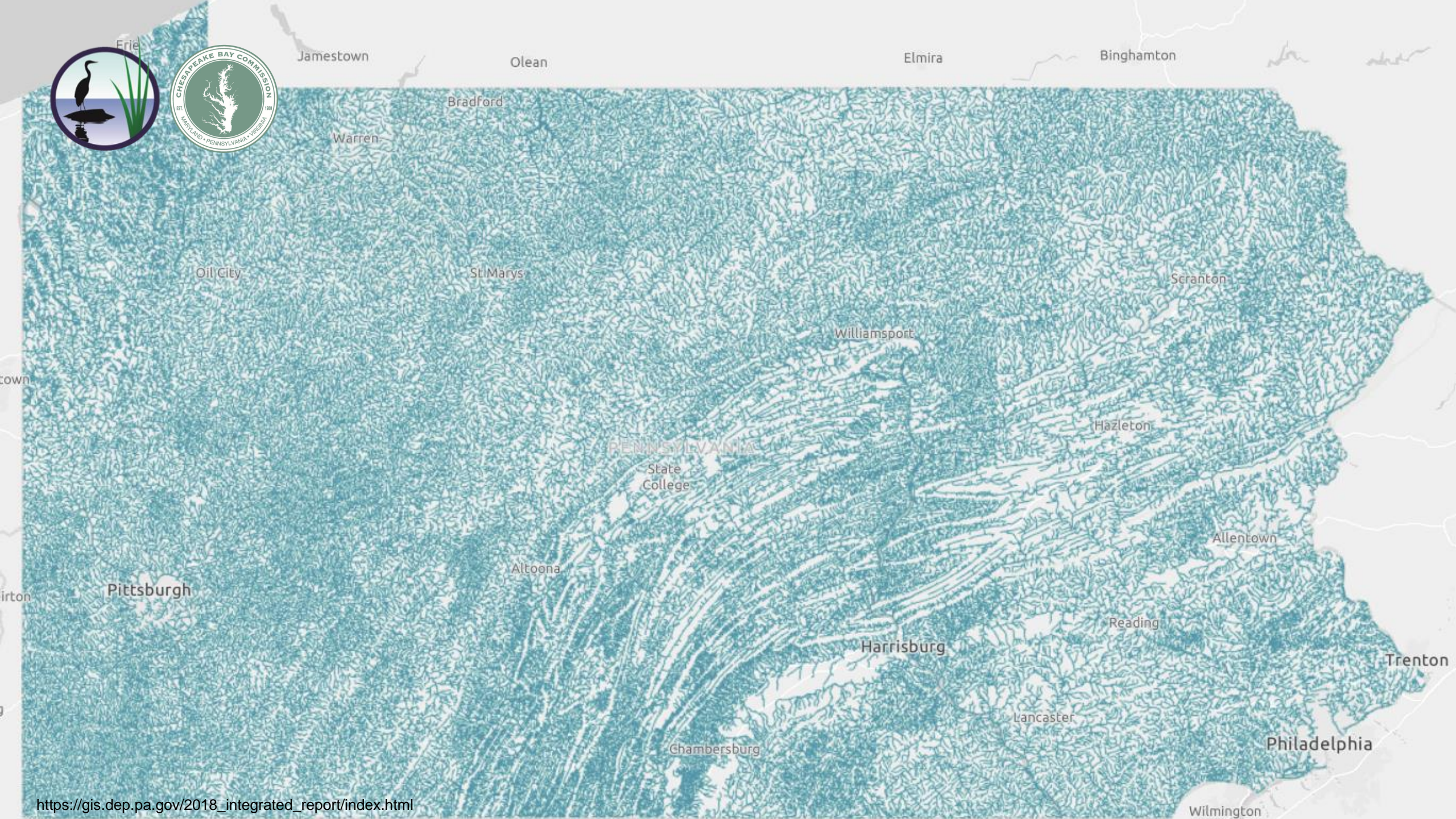
Size

Maryland – **12,407** sq miles
(94% in Bay watershed)

Pennsylvania – **46,054** sq miles
(50% in Bay watershed)

Virginia – **42,775** sq miles
(54% in Bay watershed)





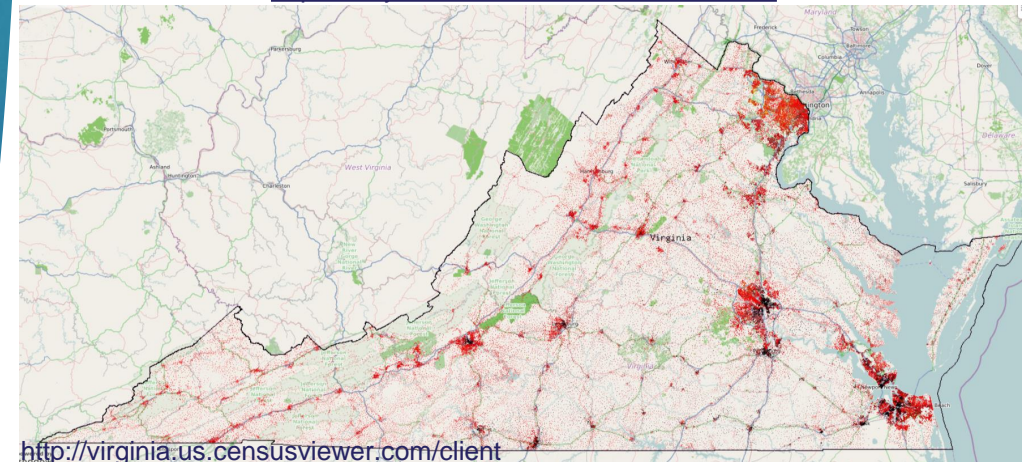
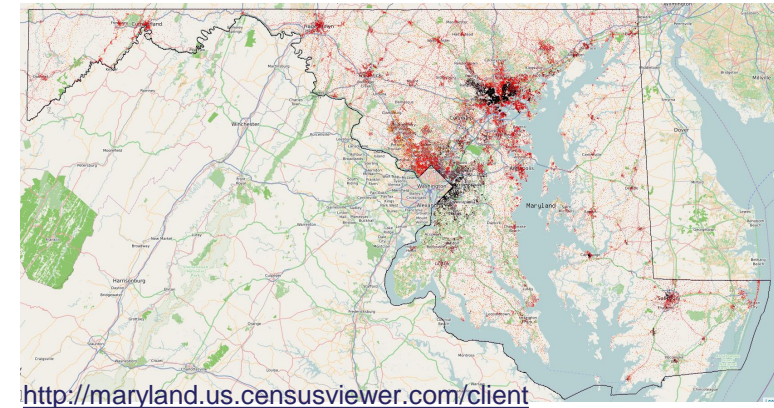
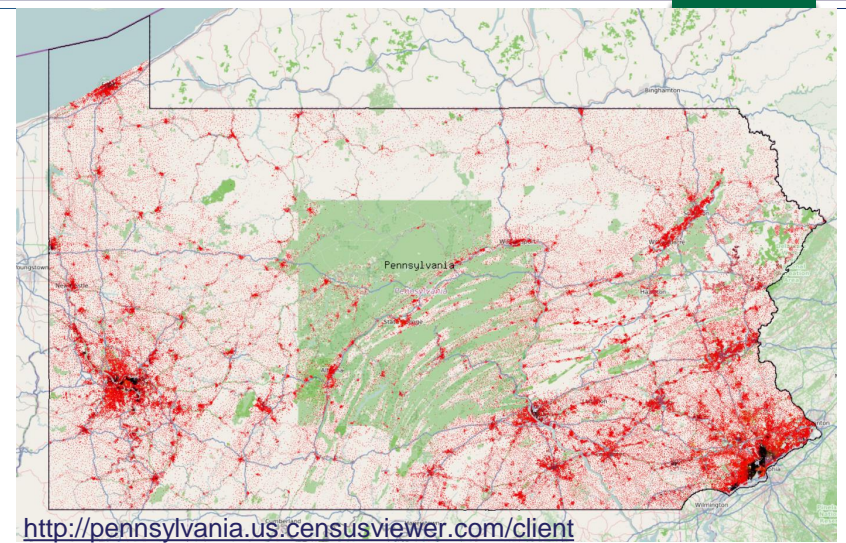


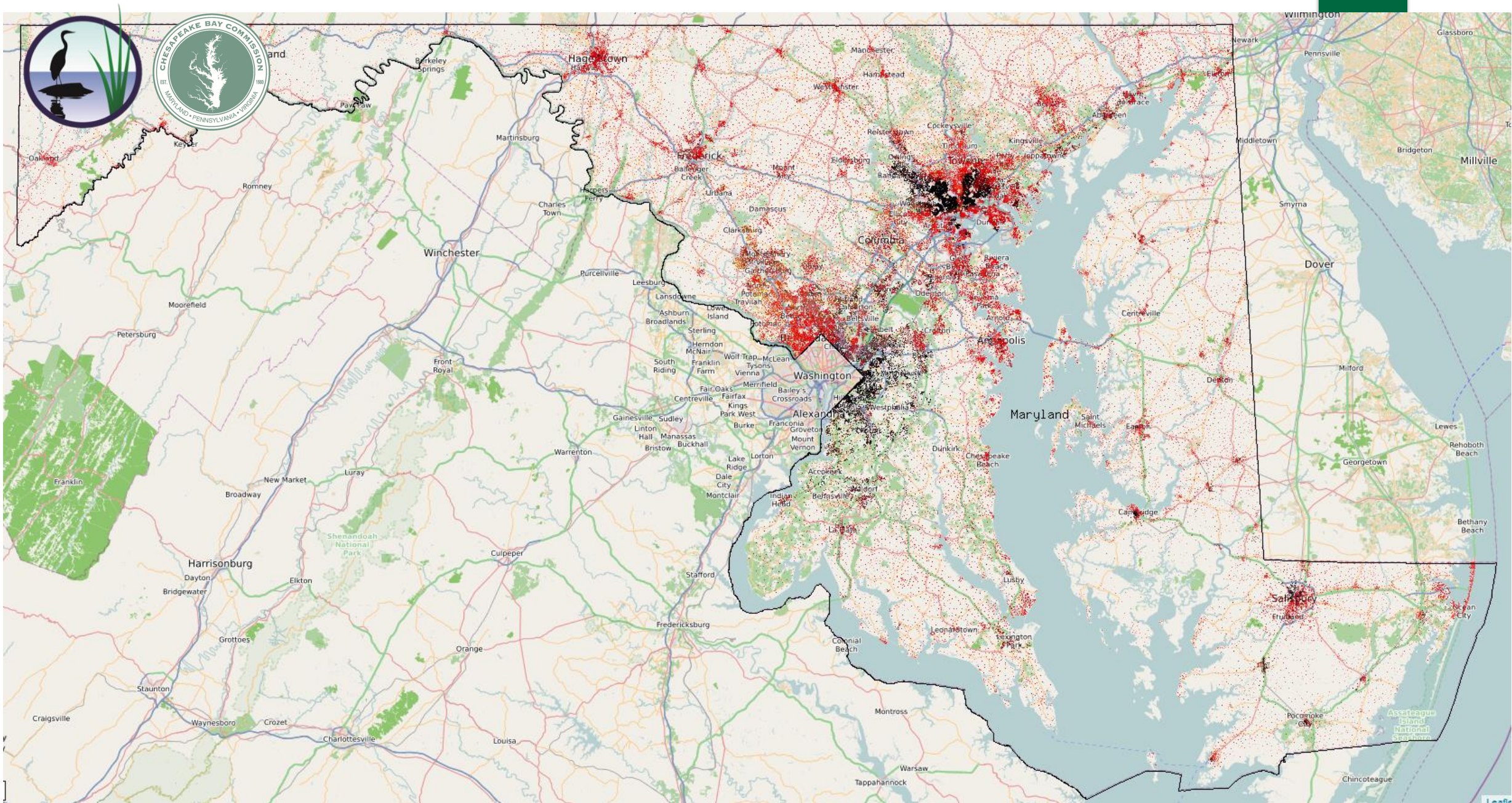
Population

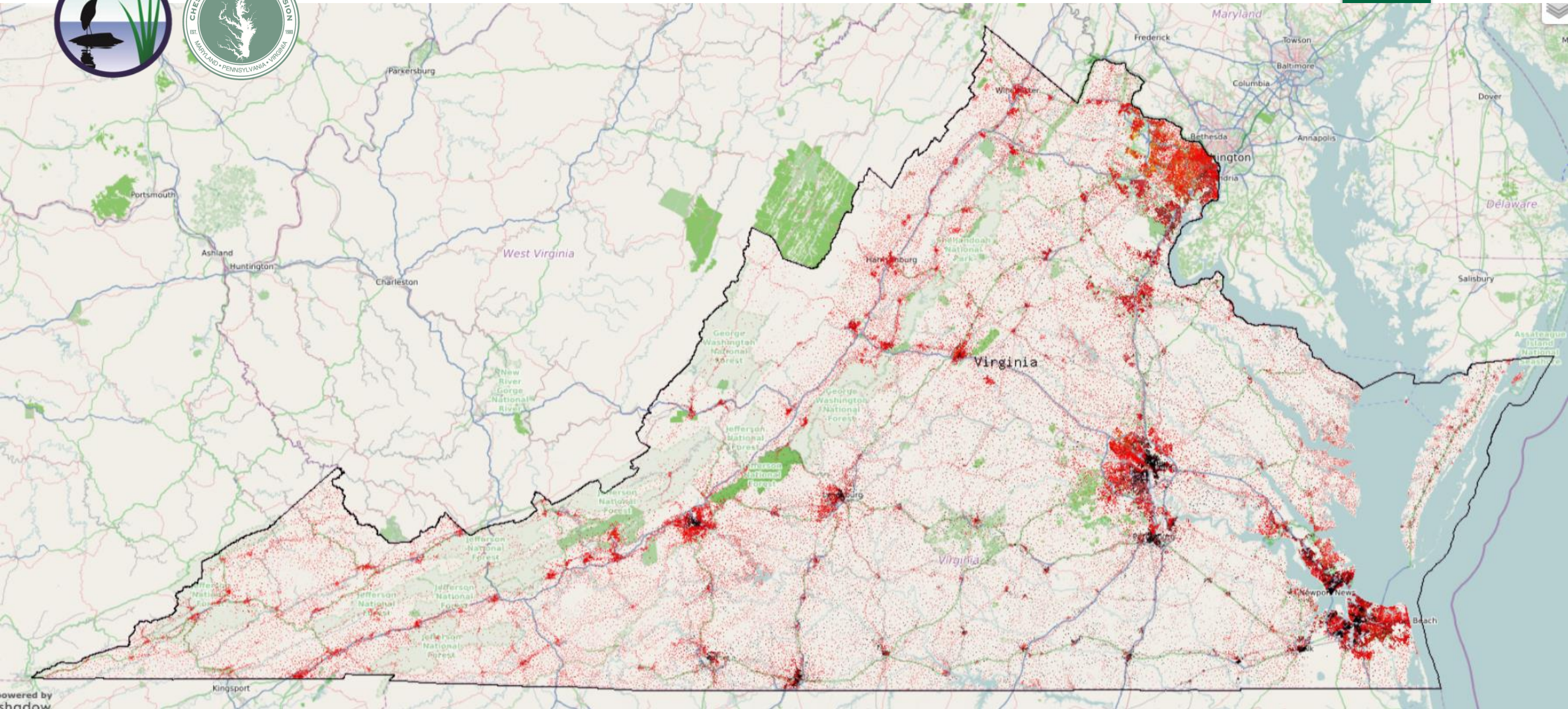
Maryland **6.043** mil people

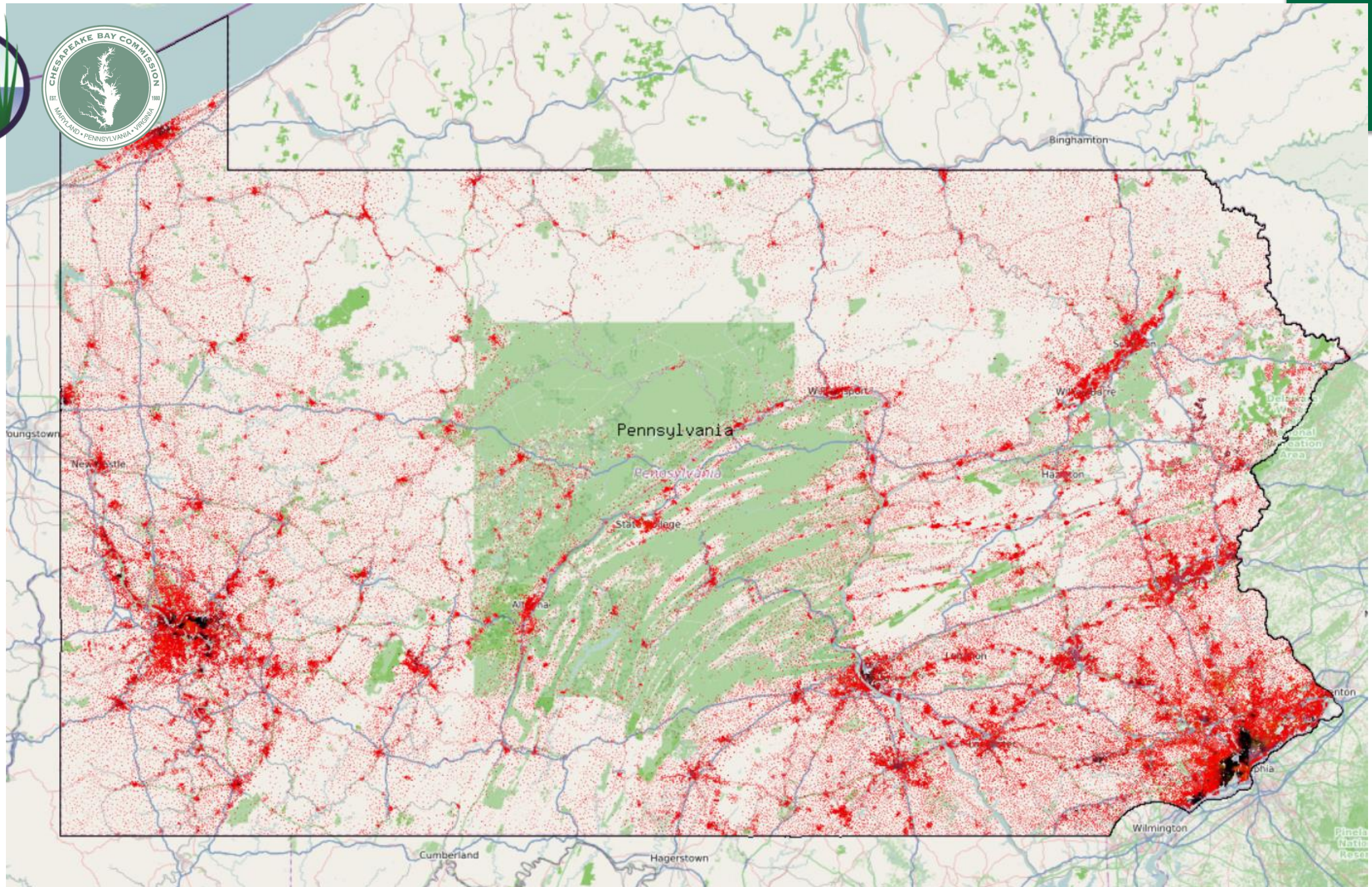
Pennsylvania **12.81** mil people

Virginia **8.518** mil people











Discussion

Photo by Will Parson/Chesapeake Bay Program: <https://www.flickr.com/photos/chesbayprogram/50268224742/>



Political Subdivisions





Counties

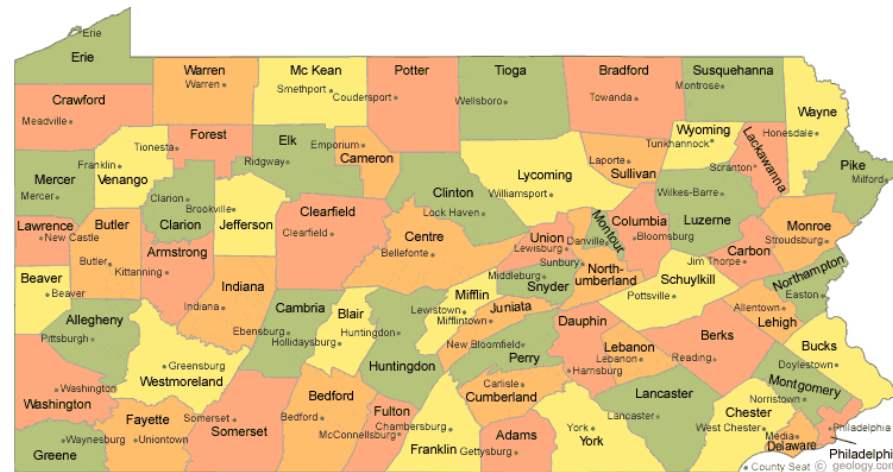
Maryland – **24**

(including Baltimore City)

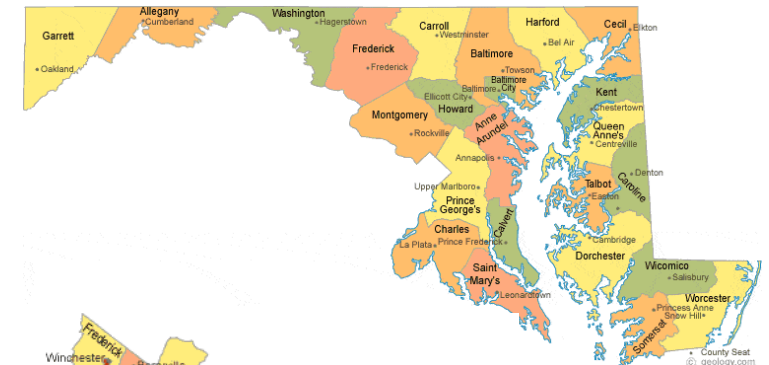
Pennsylvania – **67**

Virginia – **95**

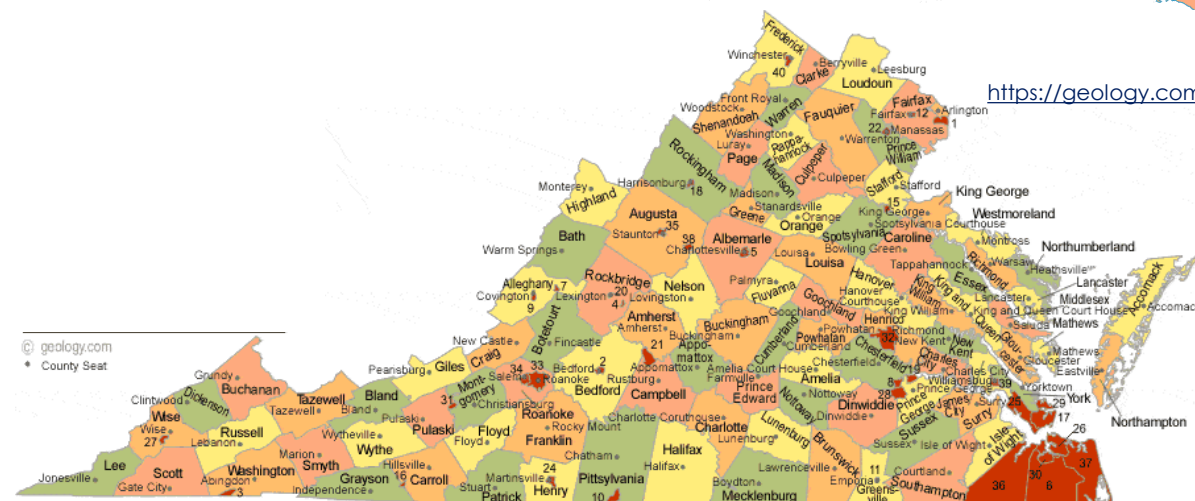
(and 38 independent cities)



<https://geology.com/county-map/pennsylvania.shtml>

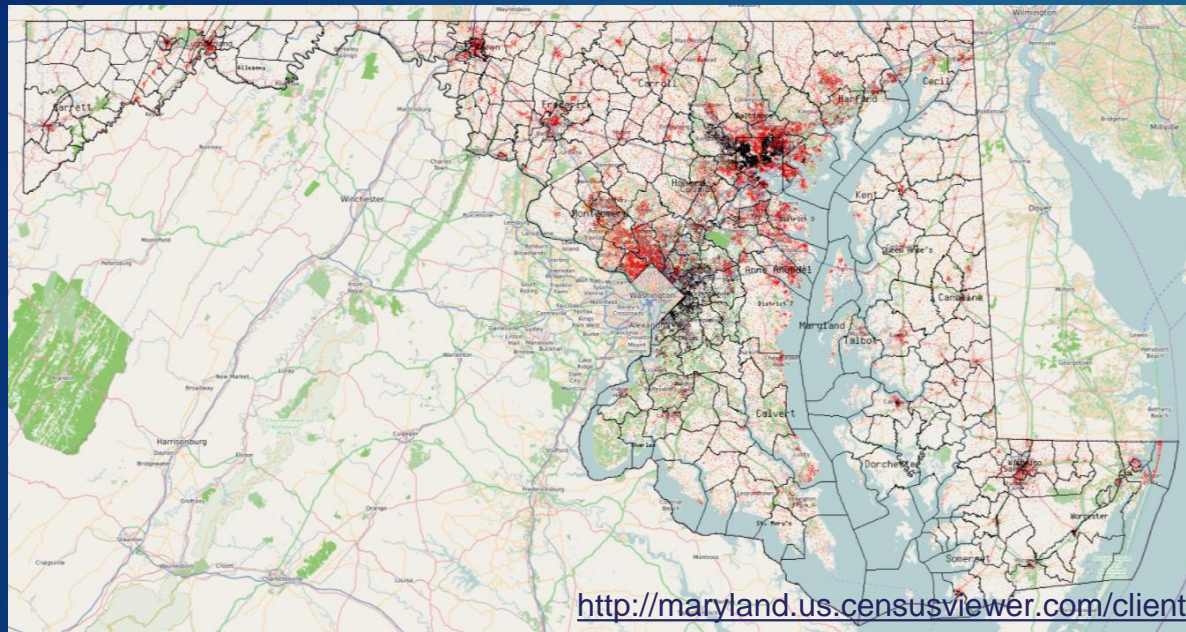


<https://geology.com/county-map/maryland.shtml>

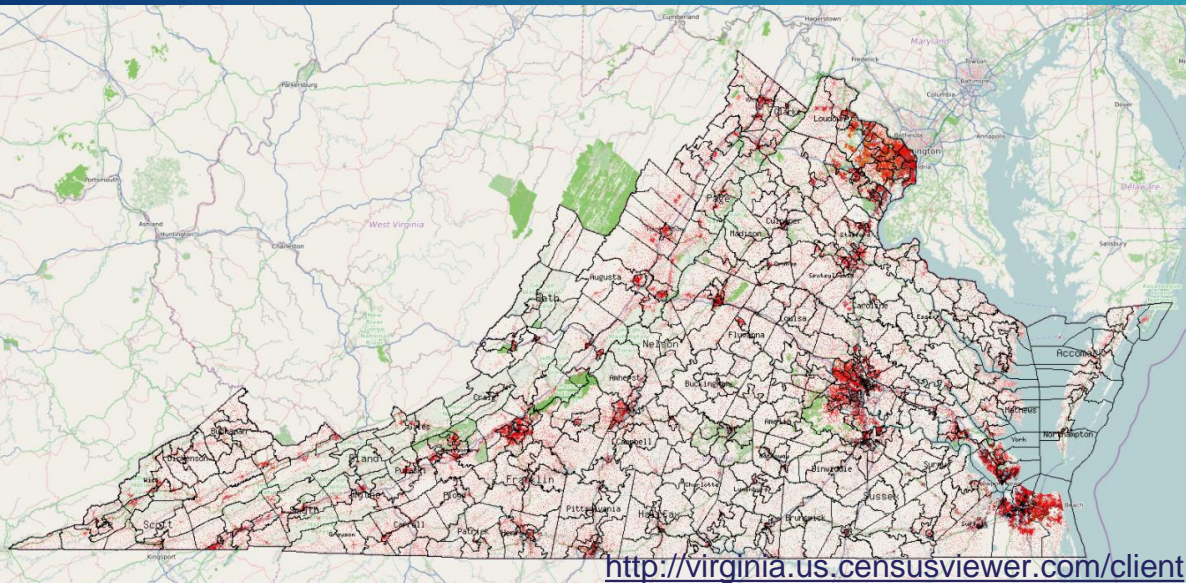


<https://geology.com/county-map/virginia.shtml>

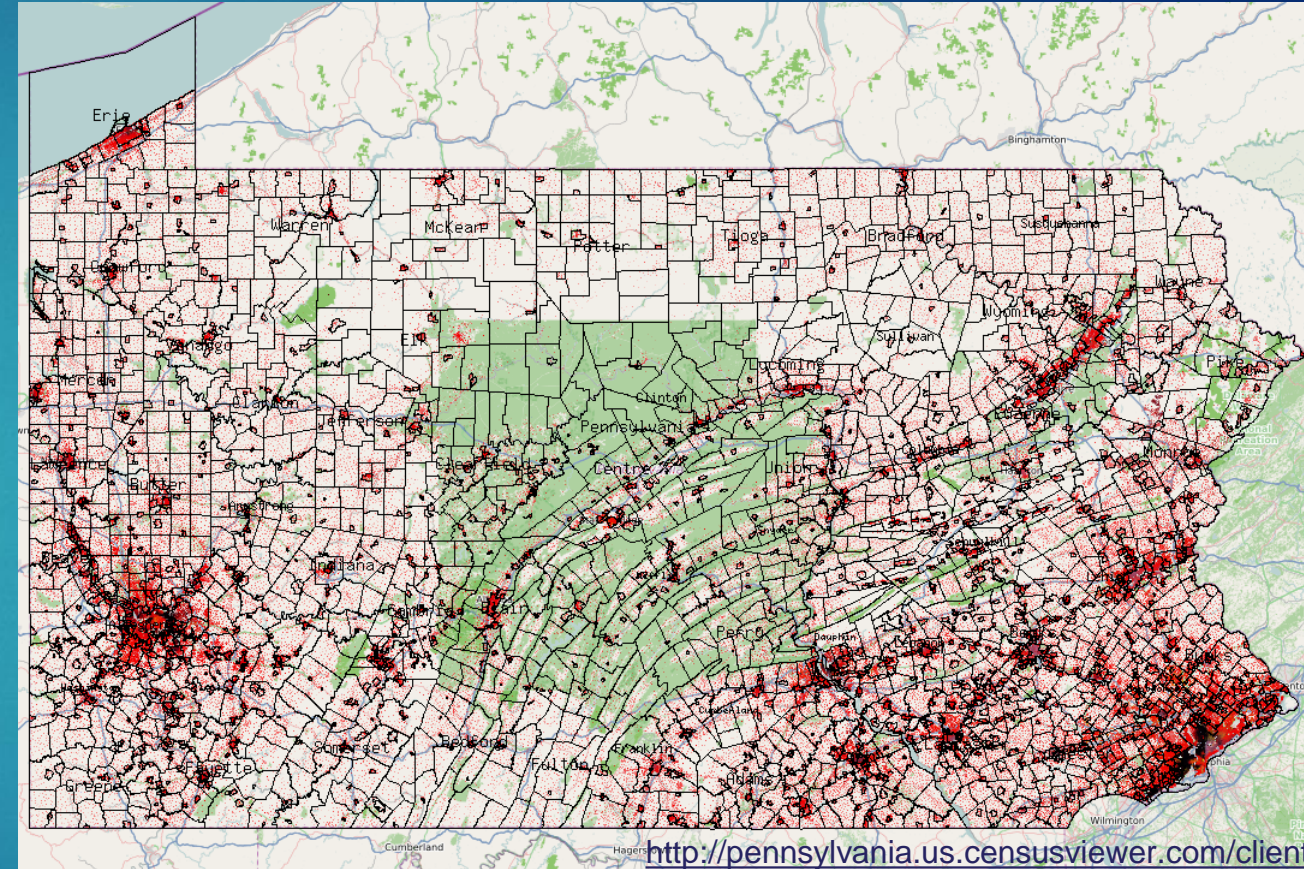
Municipalities



Maryland – **157** cities, towns, & villages



Virginia – **229** cities and towns



Pennsylvania – **2,560** cities, boroughs, townships

*Dillon Rule v. Home Rule





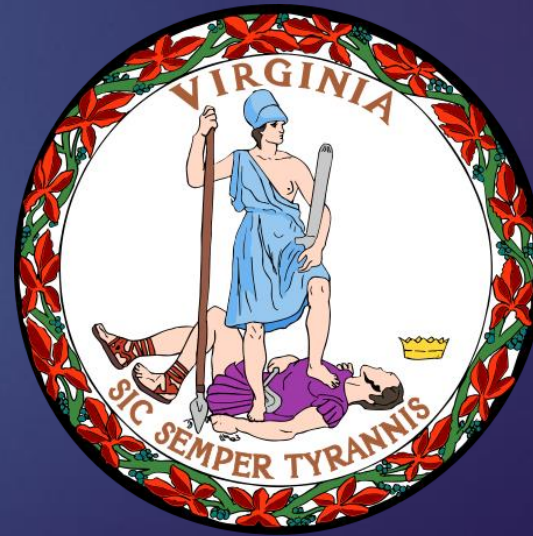
Discussion



Photo by Will Parson/Chesapeake Bay Program: <https://www.flickr.com/photos/chesbayprogram/50752600056/>



General Assembly Overview





Districts

Maryland: 47

Pennsylvania: 50 (Senate)
203 (House)

Virginia: 40 (Senate)
100 (House)



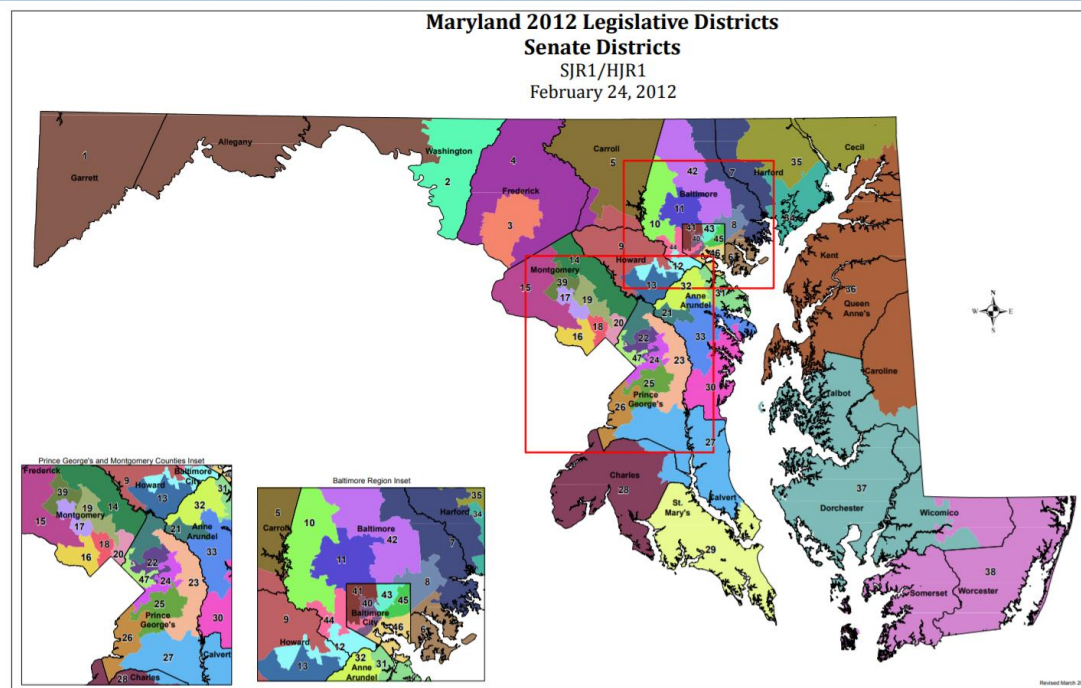
Maryland Districts

Each of the 47 Districts has:
1 Senator & 3 Delegates

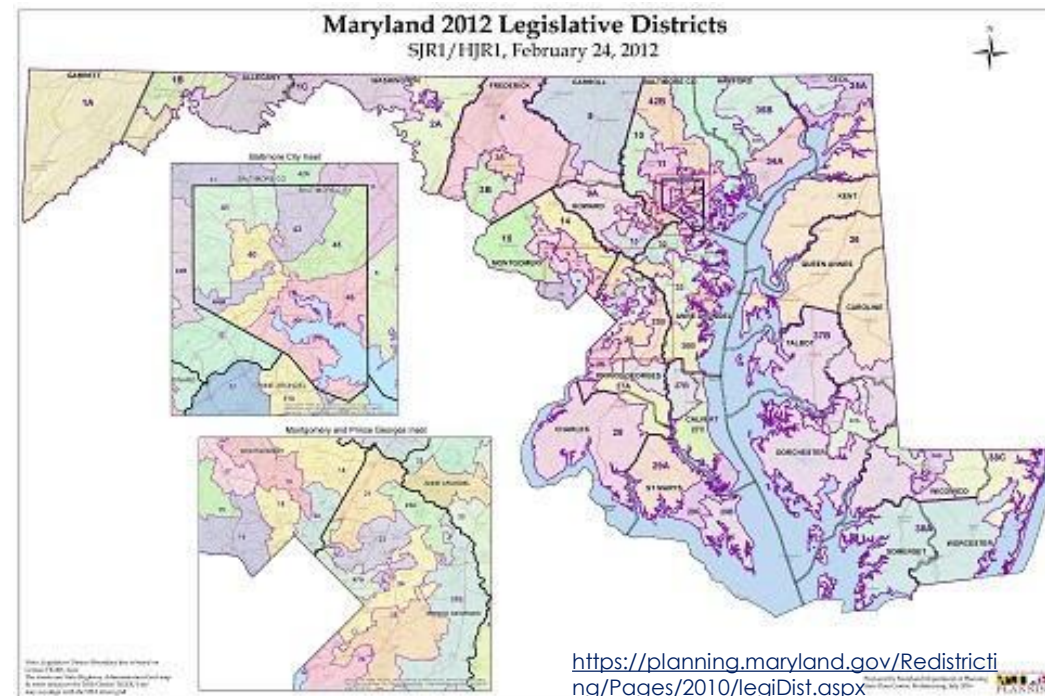
Total of: **47 Senators**
141 Delegates

Each Senator represents
approximately: **123,000** people

Each Delegate represents
approximately: **40,947 – 123,000**
people



<https://planning.maryland.gov/Redistricting/Documents/2010Maps/Leg/DistrictsSenate.pdf>



<https://planning.maryland.gov/Redistricting/Pages/2010/legiDist.aspx>



Pennsylvania Districts

50 Senate Districts

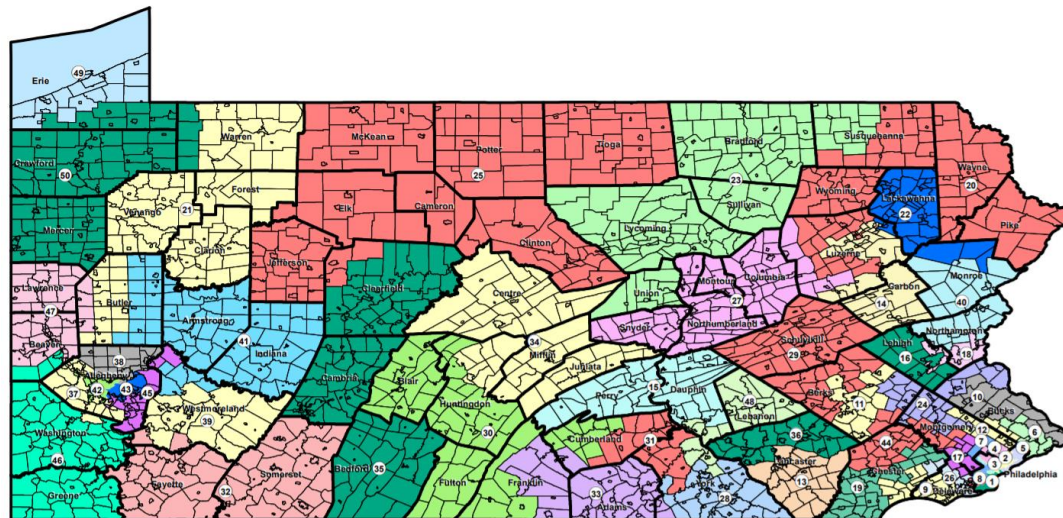
203 House Districts

Total of: **50** Senators

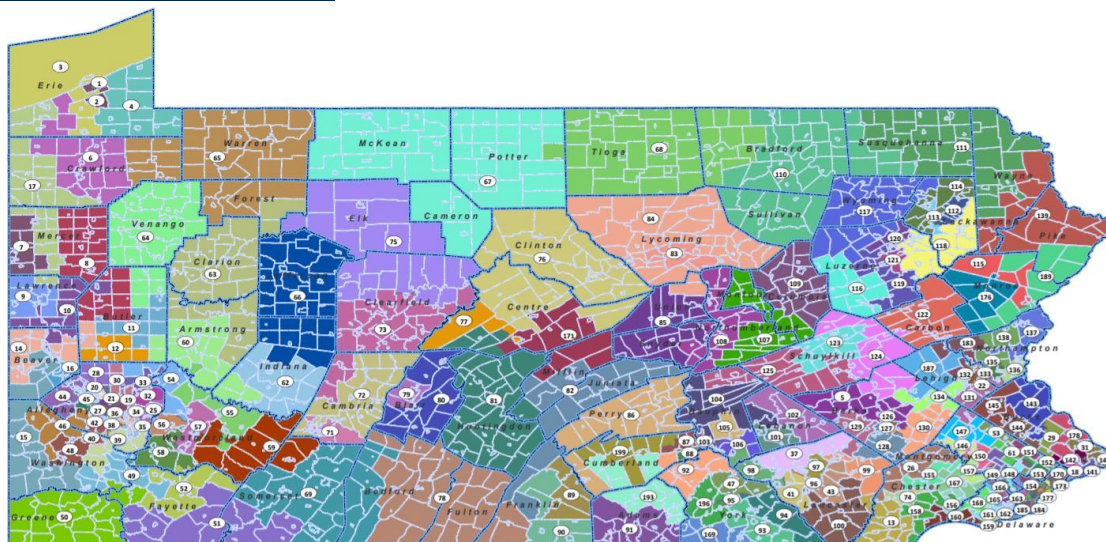
203 Representatives

Each Senator represents approximately: **254,048** people

Each Representative represents approximately: **63,573** people



<http://aws.redistricting.state.pa.us/Redistricting/Resources/GISData/Districts/Legislative/Senate/2011-Revised-Final/PDF/FinalSenatePlan2012.pdf>



<http://aws.redistricting.state.pa.us/Redistricting/Resources/GISData/Districts/Legislative/House/2011-Revised-Final/PDF/2011-Revised-Final-Plan-Map-House.pdf>



Virginia Districts

40 Senate Districts

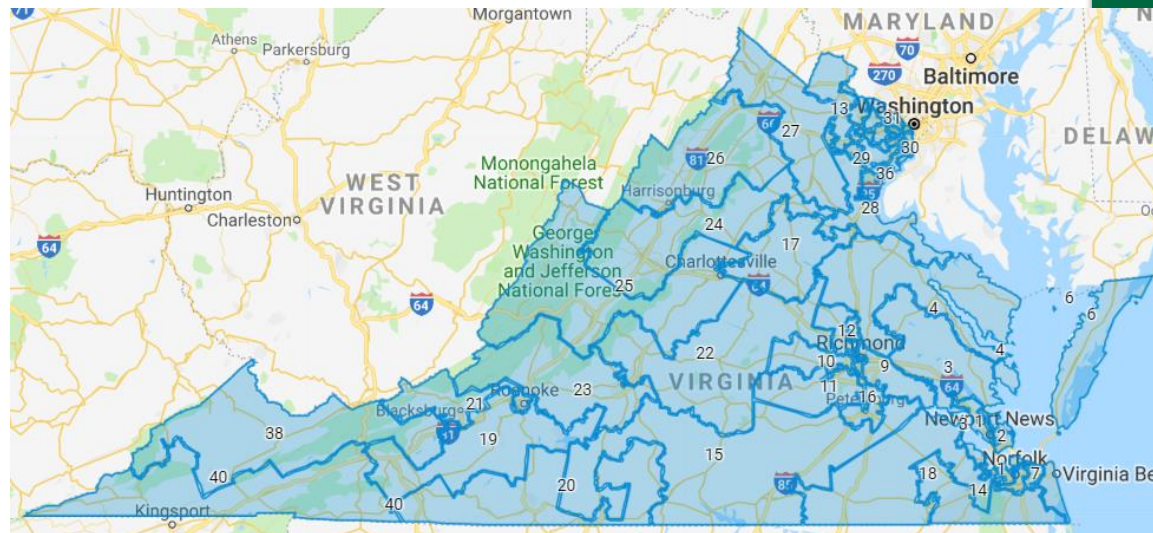
100 House Districts

Total of: **40** Senators

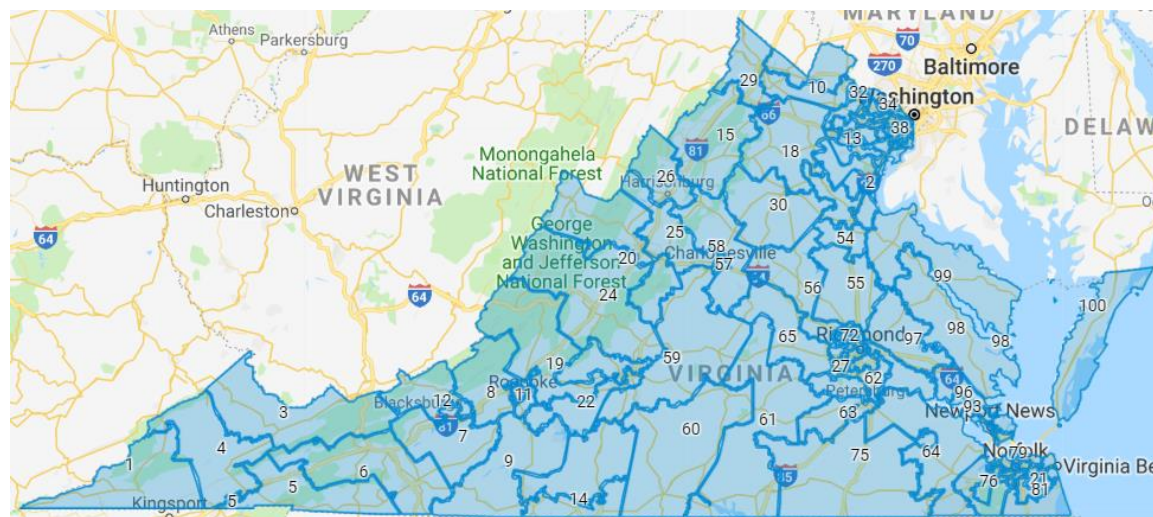
100 Delegates

Each Senator represents approximately: **200,000** people

Each Delegate represents approximately: **80,000** people



[https://ballotpedia.org/Virginia State Senate](https://ballotpedia.org/Virginia_State_Senate)



[https://ballotpedia.org/Virginia House of Delegates](https://ballotpedia.org/Virginia_House_of_Delegates)



Senate Overview

	Total	Republicans	Democrats	Ind.	Term Length (in years)	Next Election
Maryland	47	15	32		4	2022
Pennsylvania	50	28	21	1	4	2022
Virginia	40	19	21		4	2023



House Overview

	Total	Republicans	Democrats	Vacancies	Term Length (in years)	Next Election
Maryland	141	42	99		4	2022
Pennsylvania	203	111	90	2	2	2022
Virginia	100	45	55		2	2021



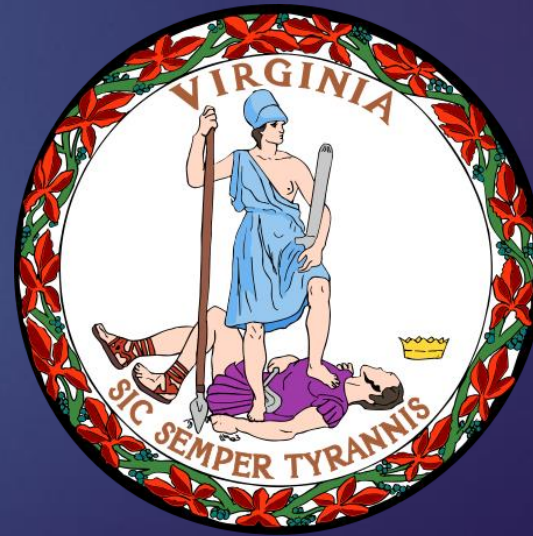
Discussion



Photo by Will Parson/Chesapeake Bay Program: <https://www.flickr.com/photos/chesbayprogram/51099556897/>



Legislative Process Overview





How a Bill Becomes a Law

Bill is introduced/
sponsored



Bill goes to
Committee



Bill goes to the full
chamber for
debate and vote



Bill goes to the
other chamber for
Committee
process, debate
and vote



Bill goes to
Governor for
signing



Length of Session

Maryland: 90 days

Virginia: 60 days (in even numbered years)
30 (45) days (in odd numbered years)

Pennsylvania: 2 years



Bill is Introduced

Maryland: ~3,000 bills are introduced per session
(Of the 3,127 bills introduced in 2018, 890 passed, or **28%**)

Bill is
introduced/
sponsored

Pennsylvania: ~4,000 bills are introduced per session
(Of the 4,021 bills introduced in 2017-18, 246 were enacted, or **6%**)

Virginia: ~3,000 bills are introduced per session
(Of the 2,778 bills introduced in 2018, 919 passed, or **33%**)



Committees

Bill goes to
Committee



	House (Standing)	Senate (Standing)
Maryland	6	4
Pennsylvania	24	22
Virginia	14	11

* Subcommittees

*How accessible is this part of the process to the public?

*How has this been different over the past year?



Full Chamber

Caucus

Bill goes to the
full chamber
for debate
and vote



3 Readings/Considerations

Fiscal Analysis

Proposed Amendments



Opposite Chamber

Bill goes to the
other chamber
for Committee
process, debate
and vote



See Above...





Goes to Governor

Bill goes to
Governor for
signing



Maryland	House	Senate	Governor Hogan
Pennsylvania	House	Senate	Governor Wolf
Virginia	House	Senate	Governor Northam



Congratulations!

Law!



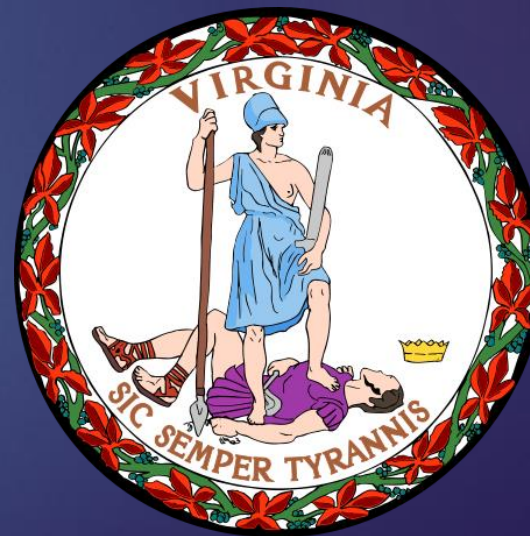
Discussion



Photo by Joan Smedinghoff/Chesapeake Bay Program: <https://www.flickr.com/photos/chesbayprogram/49705688901/>



Budget Process





Budget Cycle

Formulation



Enactment

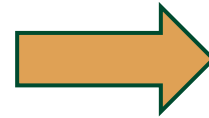


Execution



Length of Cycle

Maryland
Pennsylvania



Annual

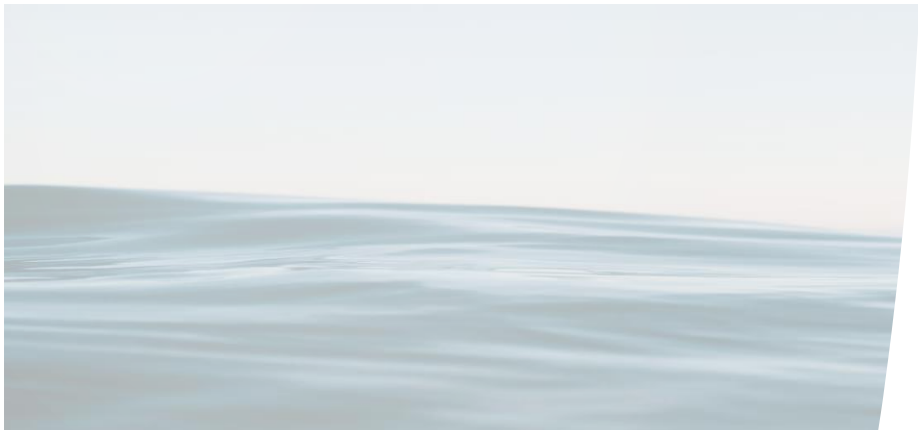
Virginia



Biennial



Process (in a nutshell)



Issuance of Budget Instructions

Agencies review and submit requests to Governor

Governor prepares budget

Governor presents budget to General Assembly

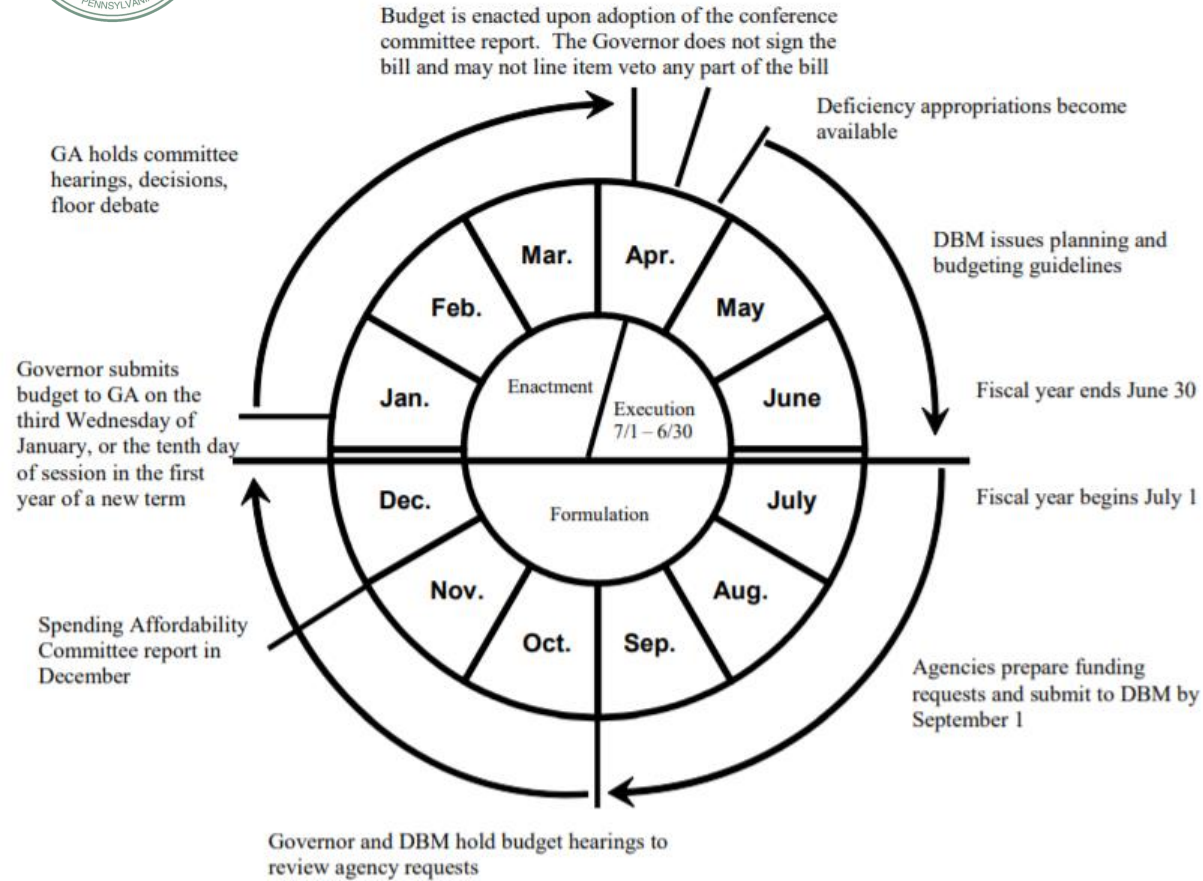
Budget goes through legislative process in the General Assembly

Budget goes back to the governor*

*But NOT in Maryland



The Budget Cycle



DBM: Department of Budget and Management
GA: General Assembly

Source: Department of Legislative Services

Maryland



Things to Note: Maryland

- ▶ Relative power of Governor v. Legislature
- ▶ No veto or amending authority by the governor
- ▶ Capital Budget Bond Bill

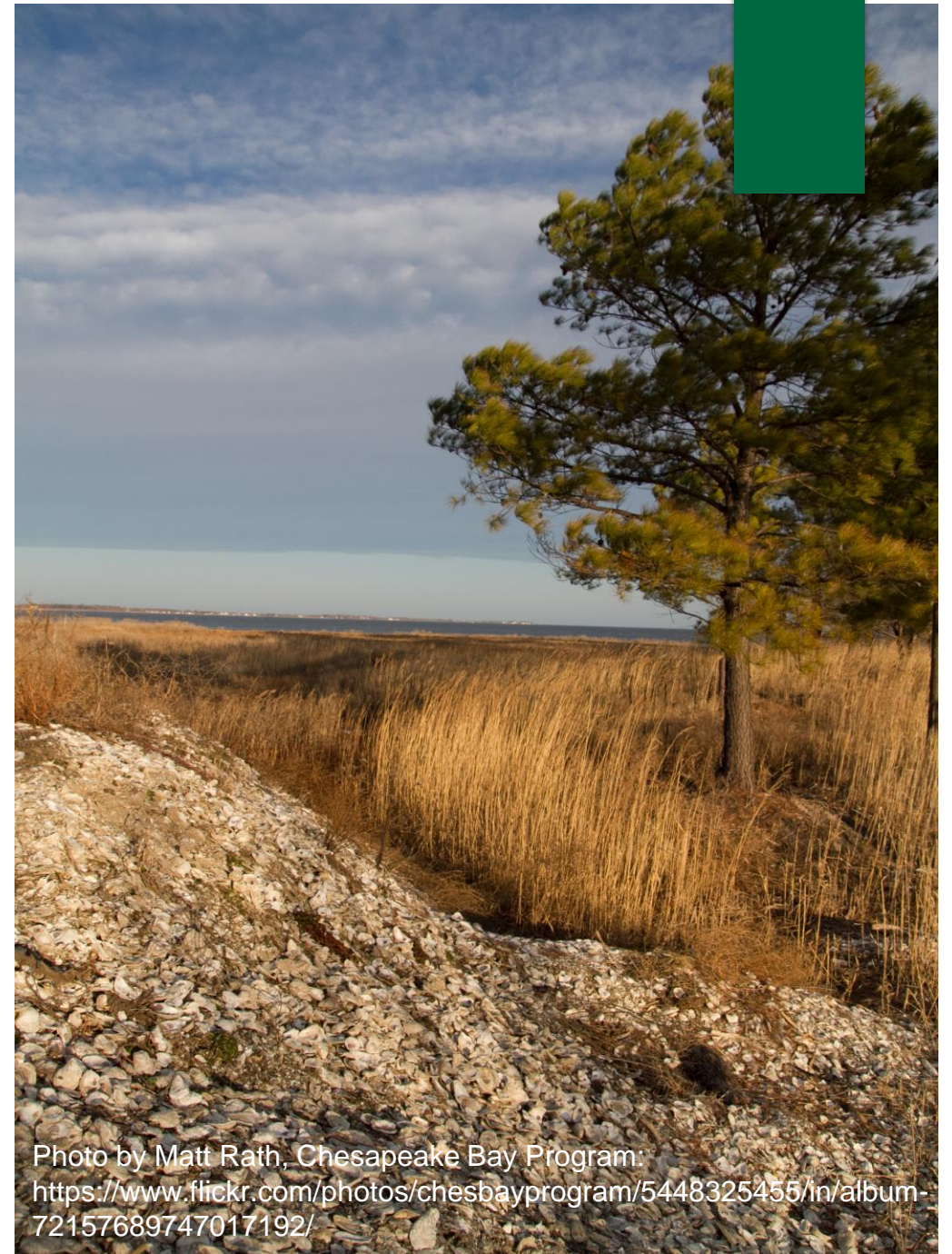
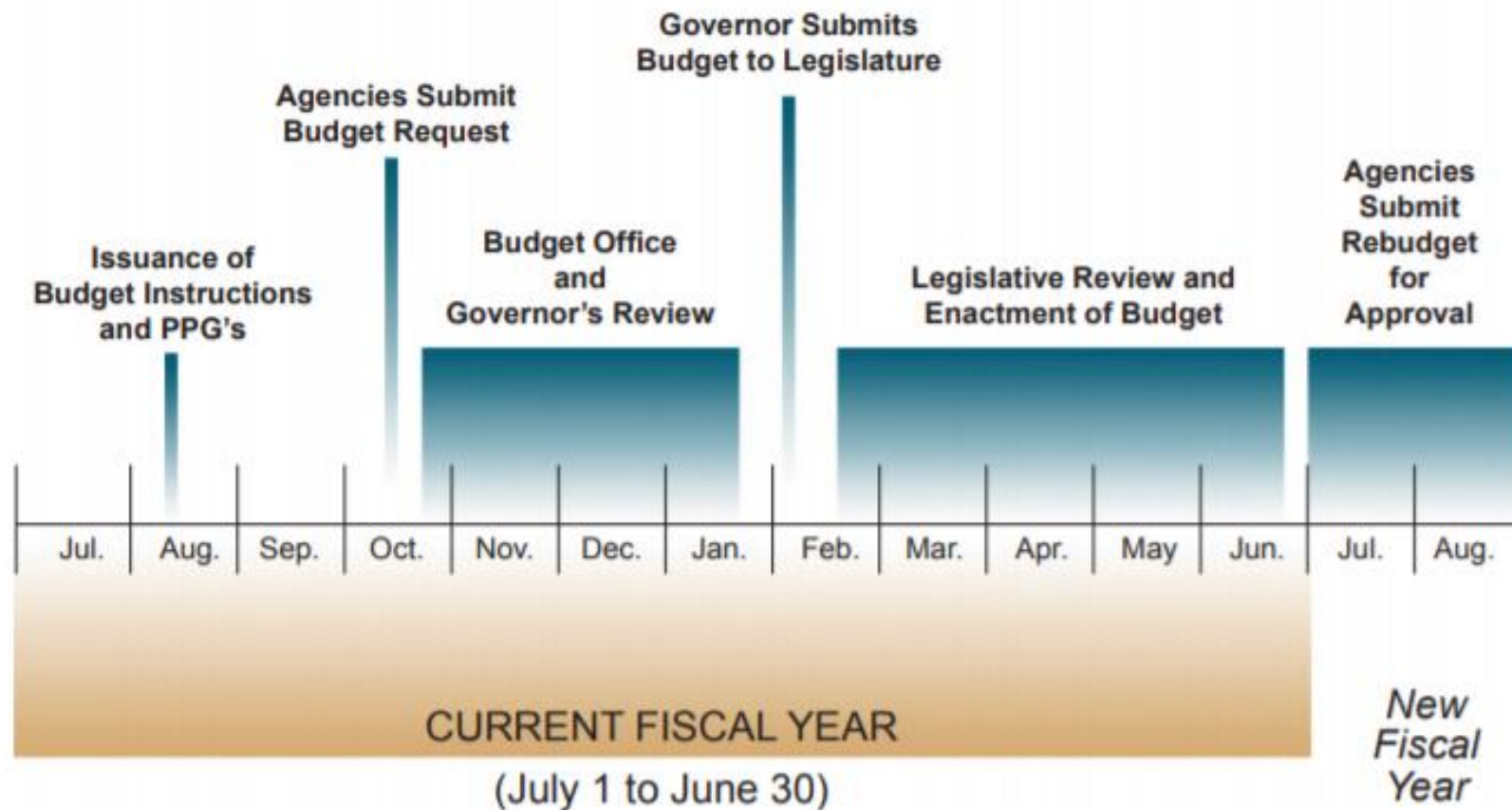


Photo by Matt Rath, Chesapeake Bay Program:
<https://www.flickr.com/photos/chesbayprogram/5448325455/in/album-72157689747017192/>



Pennsylvania

Budget Process in Pennsylvania





Things to Note: Pennsylvania

- ▶ Water quality spending is statewide, not Bay Watershed specific
- ▶ Two budgets per session

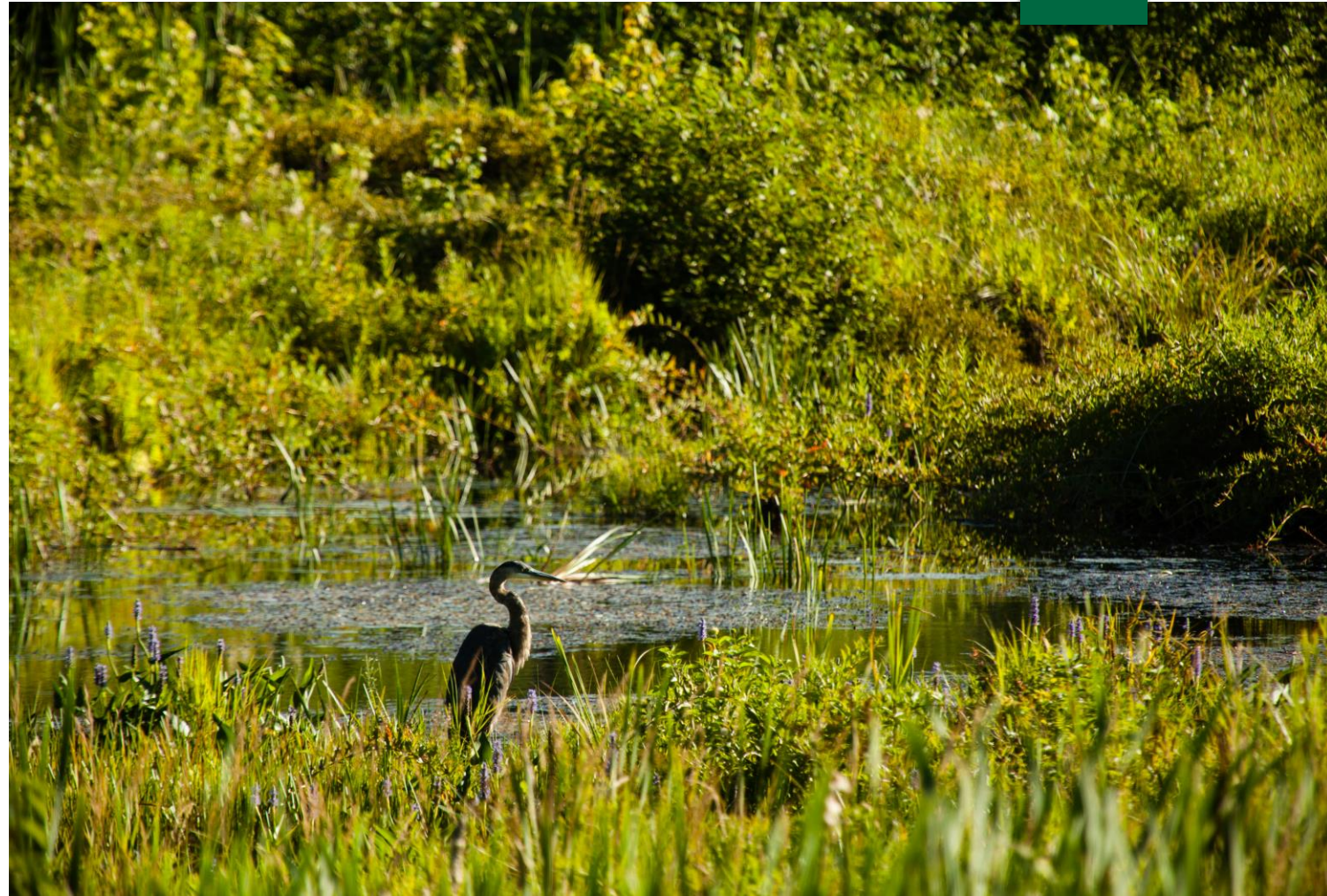
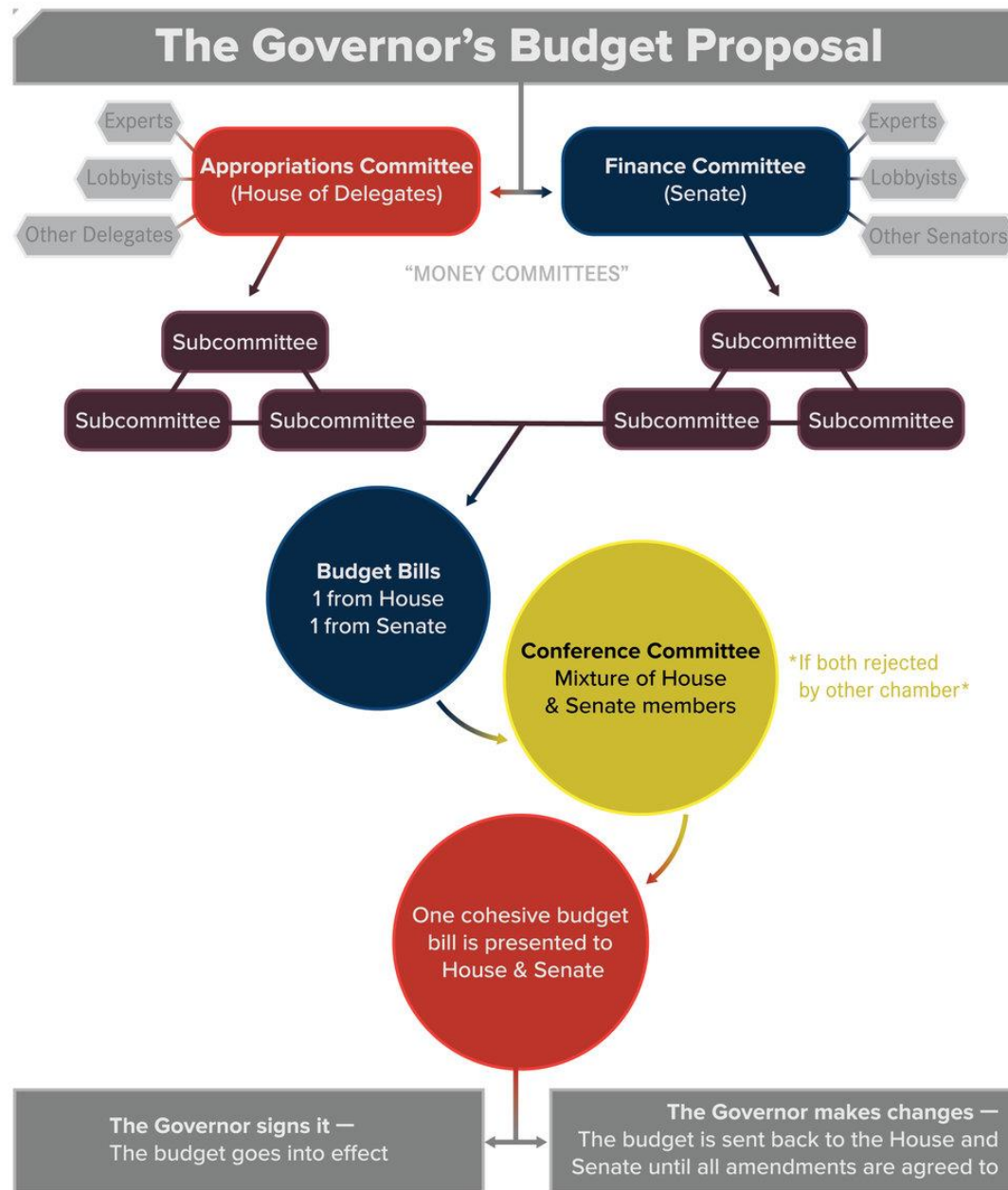


Photo by Will Parsons/Chesapeake Bay Program:
<https://www.flickr.com/photos/chesbayprogram/32373495412/in/album-72157711469774196/>



Virginia





Things to Note: Virginia

- ▶ Biennial
- ▶ Short Session
- ▶ Governor is limited to 4-year term



Photo by Will Parson/Chesapeake Bay Program:
<https://www.flickr.com/photos/chesbayprogram/48188767927/in/album-72157709405201166/>



Discussion



Photo by Will Parson/Chesapeake Bay Program: <https://www.flickr.com/photos/chesbayprogram/49757775603/>



Takeaways and Questions

Thank you!

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